SCDOT Experience with Maintenance Overlays

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SCDOT Background

- SCDOT maintains 41,475 lane miles of roads
- 4th largest ** or 5th largest state-owned system in the US*
- SCDOT Ranked 2nd in overall performance and 1st in total state source disbursements(\$14,580) per mile of responsibility*

*(FHWA) **(Reason Foundation Report)



SCDOT System Facts

- Interstate 843 miles
- Primary 9,483 miles
- Secondary 31,150 miles
- Total System 41,475 miles
- Non-Federal Aid 20,877 miles
- Percent NonFA Eligible Roads 50.34



Funding Issues



 SCDOT has the 4th lowest Motor Fuel User Fee at 16.75 cents per gallon
Last increase to user fee was in 1987



Funding Issues

- State Source funding in 2008 is approximately \$435 million but \$106 million is needed for Federal Match Funds
- As Federal Funding has increased, so has dollars needed for FA Match
- Maintenance Funds have been depleted by this need



Weather Issues

- Southeast USA in a drought over the last decade
- Officially still in a drought
- Rainfall has increased in last several years



Traffic Issues

- USA more and more a trucking economy
- SC and Georgia ports
 - Overweight trucks
- Limited state funds for load limit enforcement



Where we are now

• Our system has deteriorated

Recent news release estimated \$22 billion shortfall in highway funding

 Agency was restructured by a 2007 state law



Where we are now

- New state law requires selecting all projects using certain criteria at a minimum:
 - ADT
 - Truck numbers
 - Maintenance Costs
 - Pavement Condition
 - Local Significance
- Management decision to perform designs on all overlays, even maintenance overlays



Typical Distress

Curb & Gutter Section With Distressed Widening

Age and Load Related Distresses

SCDOT Pavement Design Section

- Contained in The Office of Materials & Research
- State Pavement Design Engineer
 - Also supervises Pavement Evaluation, Soils Testing & Subsurface Investigation
 - Pavement Design Engineer
 - Supervises Cement Lab, Chemistry Lab, & Traffic Markings Coordinator
 - Pavement Design Coordinator
- Typically design 40-60 projects per year



Existing Maintenance Overlay Process Prior to 2007

- Money allocated to each county
 - 46 counties
 - 7 districts
- Resident Maintenance Engineer chose resurfacing candidates and assigned an overlay thickness based on their own criteria
- This created multiple approaches to resurfacing selections
 - Not all bad
 - Some choices influenced by non-engineering factors
- Tendency to spread money as thin as possible
- Some roads failed within 3 years of overlay



New Process

- Rank all FA roads using formula based on criteria from the new law
 - PQI
 - IRI
 - ADT
 - Truck percentage
 - Maintenance \$
 - Local Significance
- Divide list into three categories:
 - Preservation
 - Rehabilitation
 - Reconstruction



Criteria Used

- From Pavement Management System:
 PQI
 - IRI
 - ADT
- From Traffic Data Services:
 - Functional Class
 - Used to estimate truck %
- From HMMS:
 - Maintenance Costs
- From Resident Maintenance Engineer
 - Local Significance



Maintenance Candidate Selection

- List was broken into three categories:
 - Reconstruction
 - Lowest scoring sections
 - Rehabilitation
 - Middle scoring range
 - Preservation
 - Highest scoring sections
- Funds were allocated for each category
- Roads were selected until funds depleted
 - Based on rough cost estimates
- Ranked on a statewide basis



Provided to Pavement Design Section

- Listing of 296 sections for pavement design
 - Vast majority Primary routes
 - A few FA secondary routes
 - Shortest section was 0.06 miles
- List had the following information:
 - County
 - Road Number
 - Beginning and Ending Milepoints
 - ADT
 - Functional Class
 - Treatment Type (Preservation, Rehabilitation, or Reconstruction)



Requested by Maintenance

- Full pavement design
 - FWD and coring
 - Site Visit
 - Design
- Data provided early October
- Designs needed in three stages:
 - December, January, February



Work Plan

- Negotiate contract modifications for 4 on-call consulting firms with pavement design experience
- Negotiate contract modifications for on-call firms to perform coring
- Train consultants to use our process
 - Easier to review designs
- Distribute work
- Perform FWD and some coring in-house
- Review designs
- Submit to districts



Challenges to Process

- Low staffing level
 - Pavement Design Coordinator position was vacant
- No maps provided
- Short sections needed to be combinedOther work



Challenges to process

- Sorting out road sections
 - Many contiguous sections were not combined
 - Some roads had two or more treatments proposed
 - Producing maps
- Dividing work into logical groups
 - Tried to eliminate duplication of travel
- Time, time, and time



Design Issues

- Assumed values used for some data
 - SSV by county (some counties split)
 - Truck % by functional class
- Thick overlays
- Resistance to change
 - Funding still an issue
- Curb and gutter sections
 - Mill and fill not enough



Solutions to Challenges

- Training course for consultants
 - Computer training
 - Field training
 - Phone contact and visits for follow up
- Lots of hours
- Drafted help from other sections
- Unfortunately, neglected other work
- Learned new techniques
 ITMS



Solutions to Design Challenges

- Curb and gutter sections
 - Let two test sections using roller compacted concrete
 - Both will have 10 inches RCC and 2 inches of HMA
- Thick overlays
 - Encouraged using full depth reclamation
 - FDR with Portland Cement
 - One test section of FDR using asphalt emulsion



Results of Program

- 63 roads designed by consultant
 - Reviewed, condensed and edited by SCDOT staff
- 21 designed by in house staff
- Designs delivered by March 15



Secondary Resurfacing

- Developed computer application using MS Access
- Used same soils data as for FA Roads
- User Inputs:
 - ADT & growth rate
 - truck percentage & functional class
 - pavement type
 - pavement thickness, age and condition
 - percent full depth patching required
- Returns recommendation for overlay and /or FDR



Lessons Learned

- Allow more time
- Start with good information
- Educate your customers
- Assumptions increase pavement thickness



Questions?

