



#### Pavement Type Selection

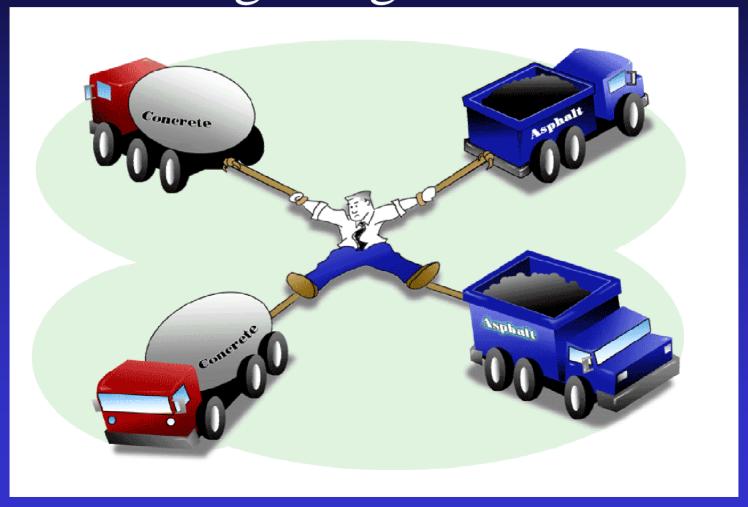


Southeastern States Pavement Management and Design Conference

June 21, 2005

Kentucky Transportation Cabinet Division of Highway Design

# Pavement Type Selection Is One Large Tug-of-War



#### What were we doing?

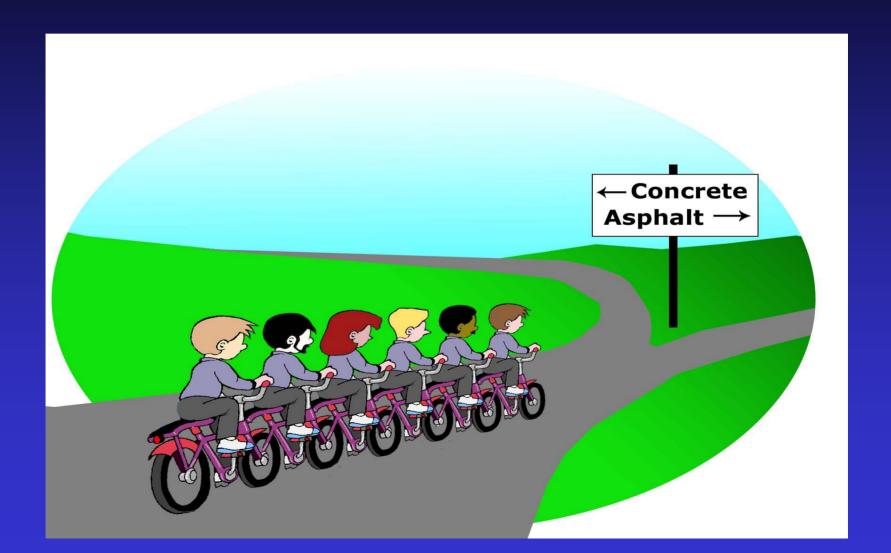
#### Major Projects (Interstates, Parkways, NHS)

- Central Office staff performed analysis and prepared pavement designs
- Assistant State Highway Engineer approved <u>Minor Projects (Off NHS)</u>
- Districts/Consultants performed analysis and prepared pavement designs
- TEBM for Pavements approved

#### The rest of the story....

- Plans prepared and project advertised
- Industries challenged design/type selection
- Central Office staff defended
- Sometimes Pavement Type was changed or Alternate pavement type were bid

#### Is there a better way to decide?



#### Pavement Working Group

- Formed in Spring 2002 at the request of the State Highway Engineer
- First meeting April 11, 2002
- Met with paving industries in August 2002
- Presented recommendations to State Highway Engineer in October 2003

#### Working Group Members

KYTC Members
Division of Design
Division of Maintenance
Division of Materials
Division of Construction
Districts

Other Members
FHWA
Transportation Center



# Primary Goals For Pavement Type Selection

- Cost Effective Pavements
- Stimulate Competition
- Fair And Equitable Treatment Between Industries
- Provide Well Performing, Durable Pavements

#### Group Consensus

It is in the best interest of the Cabinet and the taxpayers to maintain both the asphalt and concrete paving industries in Kentucky.

#### Why?

- Constructability
- Durability
- Economic Benefits

#### Pavement Type Selection Factors

- Principal Factors
  - Traffic
  - Soils Characteristics
  - Weather
  - Opportunities for Recycling
  - Construction Considerations
  - Cost Comparison

### Life Cycle Cost Analysis

Previous KYTC Procedures



#### Past LCCA Procedures

- Based on FHWA DP 115 Report (1998)
- 40-year Analysis/Design Period
- Discount Rates 0-10% Analyzed
- User Costs included in analysis
- Deterministic Method
- Excel-based program created by KTC
  - \*Decision Support Tool Only

#### What are other states doing?

Life Cycle Cost Analysis



#### Experiences In Other States

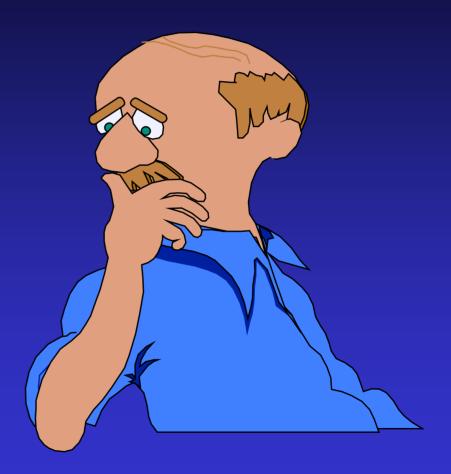
- Initial Design Period
  - 20-40 Years
- Analysis Period for LCCA
  - 35-50 Years
- Discount Rates for LCCA
  - 4% Typical; Range 0-10%
- Asphalt Rehabilitation Cycles
  - 10-15 Years

#### Experiences In Other States (cont.)

- Concrete Rehabilitation Cycles
  - 10-30 Years
- Salvage Value
- User Costs
- When Is LCCA Not Determinate?
  - 5% to 20% Variation

### Industry Concerns

- Design Methodologies
- Parameters for Life
   Cycle Cost Analyses
- Rehabilitation Cycle Intervals
- Constructability
   Concerns



## Pavement Working Group Recommendations

- Form Pavement Selection Committee
- Define Parameters for Life Cycle Cost Analysis
- Define other factors used to determine pavement type

#### New KYTC Policy

- Signed by State Highway Engineer in October 2003
- Established Pavement Selection Committee
- Adopted roles/procedures for Pavement Committee

#### Pavement Selection Committee

#### Membership

- State Highway Engineer
- Director-Division of Highway Design
- Director-Division of Construction
- Director-Division of Operations
- Director-Division of Materials
- FHWA Representative



### Roles of Pavement Selection Committee

- Pavement Type Selection Approval
  - Interstates
    - New Construction, Reconstruction, Major Widening
    - Rehabilitation
      - $> 1 \frac{1}{2}$ " Grade Change, or
      - ->2" Milling
  - Parkways and other NHS Routes
    - New Construction, Reconstruction, Major Widening
    - Rehabilitation
      - -> 6" of new pavement based on 20-year Design Life

### Roles of Pavement Selection Committee

- Other Projects Off the NHS
  - $\geq$  5,000 ADT (current), or
  - $\geq$  5,000,000 ESALs (20-year), and
  - $\geq$  6" of new pavement
- Address Other Pavement Issues That May Be Brought Before the Committee

#### December 9, 2003

## A New Administration A New Direction



#### Type Selection Revisited

- New Commissioner of Highways wanted ultimate authority for type selection
- Existing Type Selection Policy revised to reflect current administration's philosophy

#### Approval Process

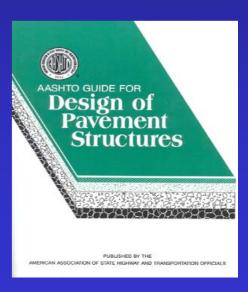
- Project Less Than 5,000,000 ESALs and Less Than 1 Mile and Off the NHS
  - Pavement Strategy and Type Selection
     Recommended By Project Team
  - Approval by District TEBM for Pre-Construction

#### Approval Process

- All Other Projects
  - Pavement Strategy and Type Selection
     Recommended By Pavement Branch
  - Input from Project Team
  - Approved by Commissioner's Office

#### Type Selection Factors

Primary and Secondary



### Primary Engineering Factors

- Traffic
  - Frequency of Heavy Load Applications
- Soils Characteristics
  - Load Carrying Capacity of a Native Soil
- Weather
  - Pavement Subgrade and Base Materials
  - Pavement Weathering Surfaces and Bound Layers

### Primary Engineering Factors

- Construction Considerations
  - Construction Phasing
  - Management of Traffic in the Work Zone
  - Future Phases of Construction
  - Seasonal Considerations
- Cost Comparison
  - Initial Costs
  - Life Cycle Costs

#### Cost Analysis

- Initial Cost
  - Based on 20-year design life
  - Unit Costs from Engineering Estimator
- Life Cycle Cost
  - Performed when Initial Cost Analysis shows alternates are within 5%

## Parameters For Life Cycle Cost Analysis

- Design Life
  - 20 years (Projects Off NHS)
  - 40 years (Interstates, Parkways, Other NHS Routes)
- Analysis Period
  - 40 years
- Rehabilitation Strategies
  - Interstates, Parkways (>15,000 ADT)
    - ASPHALT
      - Years 10,20,30 Mill 1 1/2" and Resurface 1 1/2"
    - CONCRETE
      - Year 20: Repair 2% area and Diamond Grind
      - Year 30: Repair 4% area and Diamond Grind

## Parameters For Life Cycle Cost Analysis

- Rehabilitation Strategies (cont.)
  - All Other Routes
    - ASPHALT
      - Year 15: Mill 1 1/2" and resurface 1 1/2"
      - Year 30: Mill 1 1/2" and resurface 3 1/2"
    - CONCRETE
      - Year 25: Repair 4% area and Diamond Grind
- Agency Costs
  - Initial Cost
  - Rehabilitation Cost

## Parameters For Life Cycle Cost Analysis

- User Cost
  - Use FHWA-SA-98-079
  - Analyze separately from Agency Costs
- Salvage Value
  - Not included in Life Cycle Cost Analysis
- Unit Costs
  - Provided by Engineering Estimating Section
- Discount Rate
  - 4%

## Secondary Engineering Factors

- Performance of Similar Pavements in the Area
- Adjacent Existing Pavements
- Incorporation of Experimental Features
- Stimulation of Competition

#### Alternate Pavement Bidding

- Considered when Primary and Secondary Factors are equivalent
- Use an A+C bidding procedure
  - "A" = Materials and Labor
  - "C" = Bid Adjustment Value
- Adjustment based on difference in future agency costs

#### Future Plans



#### NCHRP 1-37A

- Implement new AASHTO design procedure
- Plan to initially implement in KY by developing catalog
- Perform parallel designs 2005-2006

### **Questions?**

